H-1016.2
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## HOUSE BILL 1421

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State of Washington 54th Legislature 1995 Regular Session

By Representatives Sheldon, Foreman, Johnson, Hatfield, Buck, Grant, Schoesler, Chappell, Basich, Kessler, Morris, Skinner, Thompson, Campbell, Costa, Hargrove, Chandler, Mastin, Wolfe and Quall

Read first time 01/25/95. Referred to Committee on Trade & Economic Development.

- 1 AN ACT Relating to business incentives for distressed areas;
- 2 amending RCW 82.60.010, 82.60.040, 82.60.045, 82.62.010, and 82.62.030;
- 3 reenacting and amending RCW 82.60.020; and adding new sections to
- 4 chapter 82.04 RCW.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 Sec. 1. RCW 82.60.010 and 1985 c 232 s 1 are each amended to read 7 as follows:
- 8 The legislature finds that there are several areas in the state
- 9 that are characterized by very high levels of unemployment and poverty.
- 10 The ((<del>legislative [legislature]</del>)) <u>legislature</u> further finds that
- 11 economic stagnation is the primary cause of this high unemployment rate
- 12 and poverty; that new state policies are necessary in order to promote
- 13 economic stimulation and new employment opportunities in these
- 14 distressed areas; and that policies providing incentives for economic
- 15 growth in these distressed areas are essential. For these reasons, the
- 16 legislature hereby establishes a tax deferral program to be effective
- 17 solely in distressed areas and under circumstances where the deferred
- 18 tax payments are for investments or costs that result in the creation
- 19 of a specified number of jobs. The legislature declares that this

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- 1 limited program serves the vital public purpose of creating employment
- 2 opportunities and reducing poverty in the distressed areas of the
- 3 state.
- 4 Sec. 2. RCW 82.60.020 and 1994 sp.s. c 7 s 704 and 1994 sp.s. c 1
- 5 s 1 are each reenacted and amended to read as follows:
- 6 Unless the context clearly requires otherwise, the definitions in
- 7 this section apply throughout this chapter.
- 8 (1) "Applicant" means a person applying for a tax deferral under 9 this chapter.
- 10 (2) "Department" means the department of revenue.
- 11 (3) "Eligible area" means: (a) A county in which the average level
- 12 of unemployment for the three years before the year in which an
- 13 application is filed under this chapter exceeds the average state
- 14 unemployment for those years by twenty percent; (b) a metropolitan
- 15 statistical area, as defined by the office of federal statistical
- 16 policy and standards, United States department of commerce, in which
- 17 the average level of unemployment for the calendar year immediately
- 18 preceding the year in which an application is filed under this chapter
- 19 exceeds the average state unemployment for such calendar year by twenty
- 20 percent; (c) a designated community empowerment zone approved under RCW
- 21 43.63A.700; (d) a town with a population of less than twelve hundred
- 22 persons in those counties that are not covered under (a) of this
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- 23 subsection that are timber impact areas as defined in RCW 43.31.601; or
- 24 (e) a county designated by the governor as an eligible area under RCW
- 25 82.60.047.
- 26 (4)(a) "Eligible investment project" means that portion of an
- 27 investment project which:
- 28 (i) Is directly utilized to create at least one new full-time
- 29 qualified employment position for each three hundred thousand dollars
- 30 of investment on which a deferral is requested in an application
- 31 approved before July 1, 1994, and for each seven hundred fifty thousand
- 32 dollars of investment on which a deferral is requested in an
- 33 application approved after June 30, 1994; and
- 34 (ii) Either initiates a new operation, or expands or diversifies a
- 35 current operation by expanding, equipping, or renovating an existing
- 36 facility with costs in excess of twenty-five percent of the true and
- 37 fair value of the facility prior to improvement. The lessor/owner of
- 38 a qualified building is not eligible for a deferral unless the

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underlying ownership of the buildings, machinery, and equipment vests exclusively in the same person, or unless the lessor by written contract agrees to pass the economic benefit of the deferral to the lessee in the form of reduced rent payments.

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- (b) For purposes of (a)(i) of this subsection, the number of new full-time qualified employment positions created by an investment project shall be deemed to be reduced by the number of full-time employment positions maintained by the recipient in any other community in this state that are displaced as a result of the investment project.
- (c) "Eligible investment project" does not include any portion of an investment project undertaken by a light and power business as defined in RCW 82.16.010(5), other than cogeneration projects that are both an integral part of a manufacturing facility and owned at least fifty percent by the manufacturer, or investment projects which have already received deferrals under this chapter.
- (5) "Investment project" means an investment in qualified buildings or qualified machinery and equipment, including labor and services rendered in the planning, installation, and construction of the project.
- (6) "Manufacturing" means all activities of a commercial or 20 industrial nature wherein labor or skill is applied, by hand or 21 machinery, to materials so that as a result thereof a new, different, 22 or useful substance or article of tangible personal property is 23 24 produced for sale or commercial or industrial use and shall include the 25 production or fabrication of specially made or custom made articles. 26 "Manufacturing" also includes computer programming, the production of 27 computer software, and other computer-related services, and the activities performed by research and development laboratories and 28 29 commercial testing laboratories.
  - (7) "Person" has the meaning given in RCW 82.04.030.
  - (8) "Qualified buildings" means structures used for manufacturing, warehousing, and research and development activities, including plant offices and warehouses or other facilities for the storage of raw material or finished goods if such facilities are an essential or an integral part of a factory, mill, plant, or laboratory used for manufacturing, warehousing, or research and development. If a building is used partly for manufacturing or research and development and partly for other purposes, the applicable tax deferral shall be determined by

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- 1 apportionment of the costs of construction under rules adopted by the 2 department.
- 3 (9) "Qualified employment position" means a permanent full-time 4 employee employed in the eligible investment project during the entire 5 tax year.
- (10) "Qualified machinery and equipment" means all new industrial 6 7 and research fixtures, equipment, and support facilities that are an 8 integral and necessary part of a manufacturing, warehousing, or 9 research and development operation. "Qualified machinery and 10 equipment | includes: Computers; software; data processing equipment; 11 laboratory equipment; manufacturing components such as belts, pulleys, 12 shafts, and moving parts; molds, tools, and dies; operating structures; 13 and all equipment used to control or operate the machinery.
- 14 (11) "Recipient" means a person receiving a tax deferral under this 15 chapter.
- 16 (12) "Research and development" means the development, refinement,
  17 testing, marketing, and commercialization of a product, service, or
  18 process before commercial sales have begun. As used in this
  19 subsection, "commercial sales" excludes sales of prototypes or sales
  20 for market testing if the total gross receipts from such sales of the
  21 product, service, or process do not exceed one million dollars.
- 22 (13) "Warehouse" means a structure in excess of one hundred 23 thousand square feet used for the storage of merchandise or commodities 24 for eventual distribution and sale on a multicounty, national, or 25 international basis.
- 26 **Sec. 3.** RCW 82.60.040 and 1994 sp.s. c 1 s 3 are each amended to 27 read as follows:
- 28 (1) The department shall issue a sales and use tax deferral 29 certificate for state and local sales and use taxes due under chapters 30 82.08, 82.12, and 82.14 RCW on each eligible investment project that:
- 31 (a) Is located in an eligible area other than a designated 32 ((neighborhood reinvestment area)) community empowerment zone approved 33 under RCW 43.63A.700;
- 34 (b) Is located in any county if seventy-five percent of the new 35 qualified employment positions are to be filled by residents of a 36 contiguous county that qualifies as an eligible area; or
- 37 (c) Is located in a designated ((neighborhood reinvestment area))
  38 community empowerment zone approved under RCW 43.63A.700, or in a

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- 1 county containing such a ((neighborhood reinvestment area)) community
- 2 empowerment zone, if seventy-five percent of the new qualified
- 3 employment positions are to be filled by residents of the
- 4 ((neighborhood reinvestment area)) community empowerment zone.
- 5 (2) The department shall keep a running total of all deferrals
- 6 granted under this chapter during each fiscal biennium.
- 7 **Sec. 4.** RCW 82.60.045 and 1994 sp.s. c 1 s 4 are each amended to 8 read as follows:
- 9 In addition to the other requirements of this chapter, a recipient
- 10 of a tax deferral under RCW 82.60.040(1) (b) or (c) shall meet the
- 11 following requirements:
- 12 (1) The recipient shall fill at least seventy-five percent of the
- 13 new qualified employment positions with residents of the contiguous
- 14 county or ((neighborhood reinvestment area)) community empowerment zone
- 15 by December 31 of the calendar year during which the department
- 16 certifies that the investment project is operationally completed, and
- 17 shall maintain the required percentage during each of the seven
- 18 succeeding calendar years.
- 19 (2) If the deferral is for expansion or diversification of an
- 20 existing facility, the recipient shall ensure that the percentage of
- 21 qualified employment positions filled by residents of the contiguous
- 22 county or ((neighborhood reinvestment area)) community empowerment zone
- 23 for periods prior to the application be maintained for seven calendar
- 24 years after the year during which the department certifies that the
- 25 investment project is operationally completed.
- 26 **Sec. 5.** RCW 82.62.010 and 1994 sp.s. c 7 s 705 are each amended to
- 27 read as follows:
- 28 Unless the context clearly requires otherwise, the definitions in
- 29 this section apply throughout this chapter.
- 30 (1) "Applicant" means a person applying for a tax credit under this
- 31 chapter.
- 32 (2) "Department" means the department of revenue.
- 33 (3) "Eligible area" ((means: (a) A county in which the average
- 34 level of unemployment for the three years before the year in which an
- 35 application is filed under this chapter exceeds the average state
- 36 unemployment for those years by twenty percent; (b) a metropolitan
- 37 statistical area, as defined by the office of federal statistical

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- policy and standards, United States department of commerce, in which 1 2 the average level of unemployment for the calendar year immediately preceding the year in which an application is filed under this chapter 3 4 exceeds the average state unemployment for such calendar year by twenty 5 percent; (c) a designated community empowerment zone approved under RCW 43.63A.700; or (d) subcounty areas in those counties that are not 6 7 covered under (a) of this subsection that are timber impact areas as defined in RCW 43.31.601)) has the meaning given in RCW 82.60.020. 8
  - (4)(a) "Eligible business project" means manufacturing or research and development activities which are conducted by an applicant in an eligible area at a specific facility, provided the applicant's average full-time qualified employment positions at the specific facility will be at least fifteen percent greater in the year for which the credit is being sought than the applicant's average full-time qualified employment positions at the same facility in the immediately preceding year.
- (b) "Eligible business project" does not include any portion of a business project undertaken by a light and power business as defined in RCW 82.16.010(5) or that portion of a business project creating qualified full-time employment positions outside an eligible area or those recipients of a sales tax deferral under chapter 82.61 RCW.
  - (5) "Manufacturing" means all activities of a commercial or industrial nature wherein labor or skill is applied, by hand or machinery, to materials so that as a result thereof a new, different, or useful substance or article of tangible personal property is produced for sale or commercial or industrial use and shall include the production or fabrication of specially made or custom made articles. "Manufacturing" also includes computer programming, the production of computer software, and other computer-related services, and the activities performed by research and development laboratories and commercial testing laboratories.
  - (6) "Person" has the meaning given in RCW 82.04.030.
- 33 (7) "Qualified employment position" means a permanent full-time 34 employee employed in the eligible business project during the entire 35 tax year.
  - (8) "Tax year" means the calendar year in which taxes are due.
- 37 (9) "Recipient" means a person receiving tax credits under this 38 chapter.

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- 1 (10) "Research and development" means the development, refinement, 2 testing, marketing, and commercialization of a product, service, or 3 process before commercial sales have begun. As used in this 4 subsection, "commercial sales" excludes sales of prototypes or sales 5 for market testing if the total gross receipts from such sales of the 6 product, service, or process do not exceed one million dollars.
- 7 **Sec. 6.** RCW 82.62.030 and 1986 c 116 s 17 are each amended to read 8 as follows:
- 9 (1) A person shall be allowed a credit against the tax due under 10 chapter 82.04 RCW of an amount equal to ((one)) two thousand dollars 11 for each qualified employment position directly created in an eligible 12 business project.
- (2) The department shall keep a running total of all credits 13 14 granted under this chapter during each fiscal biennium. The department 15 shall not allow any credits which would cause the tabulation for a biennium to exceed fifteen million dollars. If all or part of an 16 application for credit is disallowed under this subsection, the 17 18 disallowed portion shall be carried over for approval the next 19 biennium. However, the applicant's carryover into the next biennium is only permitted if the tabulation for the next biennium does not exceed 20 fifteen million dollars as of the date on which the department has 21 22 disallowed the application.
- 23 (3) No recipient is eligible for tax credits in excess of three 24 hundred thousand dollars.
- 25 (4) No recipient may use the tax credits to decertify a union or to displace existing jobs in any community in the state.
- 27 (5) No recipient may receive a tax credit on taxes which have not 28 been paid during the taxable year.
- NEW SECTION. Sec. 7. A new section is added to chapter 82.04 RCW to read as follows:
- In computing tax there may be deducted from the measure of tax by those engaged in banking, loan, security, or other financial businesses amounts derived from interest received on loans to bona fide businesses for the purpose of financing an "investment project" under chapter 82.60 RCW. As used in this section, "investment project" has the same
- 36 meaning as in RCW 82.60.020.

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- NEW SECTION. Sec. 8. A new section is added to chapter 82.04 RCW to read as follows:
- 3 (1) There may be credited against the tax imposed by this chapter, 4 the value of state-approved, employer-provided or sponsored job 5 training services designed to enhance the job-related performance of 6 employees, for those businesses eligible for a tax deferral under 7 chapter 82.60 RCW.
- 8 (2) The value of the state-approved, job training services provided 9 by the employer to the employee, without charge, shall be determined by 10 the allocation of the cost method using generally accepted accounting 11 standards.
- 12 (3) The credit allowed under this section shall be limited to an 13 amount equal to ten percent of the value of the state-approved, job 14 training services determined under subsection (2) of this section.
  - (4) Prior to claiming the credit under this section, the business must obtain approval of the proposed job training service from the employment security department. The employer's request for approval must include a description of the proposed job training service, how the job training will enhance the employee's performance, and the cost of the proposed job training.

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